

Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

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TO SECSTATE WASHDC IMMEDIATE 8837

INFO AMEMBASSY LONDON IMMEDIATE

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USINT CAIRO IMMEDIATE

C O N F I D E N T I A L USUN 2650

E.O. 11652: GDS

TAGS: PFOR UNSC XF

SUBJ: NON-ALIGNED DRAFT RES: DEVELOPMENTS JUL 21

REF: USUN 2647

SUMMARY: WE CONVEYED TO KEY SC MEMBERS AND TO SYG MORNING JUL 21 OUR REACTION TO NON-ALIGNED DRAFT RES: THAT DRAFT CONTAINS AT LEAST THREE ELEMENTS WHICH WE HAD MADE CLEAR WE WOULD VETO AND THAT WE STILL CONVINCED BEST SOLUTION WOULD BE CONSENSUS MENTIONING 242 AND LAUNCHING SYG. WE BELIEVE NEXT MOVE MUST COME OUT OF NON-ALIGNED CONSULTATIONS THIS WEEKEND AMONG SELVES AND WITH UK, AND WE HOPE FOR NEW PROPOSAL FROM THEM JULY 23. ISRAELIS HAVE INFORMED US AND OTHERS THAT DRAFT COMPLETELY UNACCEPTABLE AND ARE THREATENING TO DENOUNCE RES 242. END SUMMARY.

1. IN CONTACTS LATE EVENING JULY 20 AND MORNING JULY 21 WE HAVE STATED UNEQUIVOCAL REACTION TO NON-ALIGNED DRAFT RES: THAT IT INCLUDES SEVERAL POINTS WE HAVE ALL ALONG MADE CLEAR WE WOULD VETO, THAT THEREFORE DRAFT IS TOTALLY CONFIDENTIAL

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UNACCEPTABLE AND THAT BEST RESULT OF SC MEETING WOULD BE AGREEMENT TO REAFFIRM RES 242 AND TO LAUNCH SYG VISIT TO ME.

2. WHEN SCALI TELEPHONED TEKOAH MORNING JULY 21 TEKOAH SAID THAT GOI PLANS TO INFORM CAPITALS THAT NON-ALIGNED DRAFT IS SO ANTI-ISRAEL AS TO BE TOTALLY AND COMPLETELY UNACCEPTABLE, PARTICULARLY REFERENCES TO PALESTINIAN RIGHTS, JARRING MEMO, AND TO WITHDRAWAL, EVEN THOUGH LATTER MIGHT BE IN REVERSE FORM. IF SUCH RES WERE TO BE ADOPTED ISRAEL WOULD FIND IT IMPOSSIBLE TO WELCOME SYG AND WOULD BE OBLIGED TO ANNOUNCE FORMALLY THAT ISRAEL NO LONGER CONSIDERS ITSELF BOUND BY RES 242. DRAFT RES SO BAD, HE SAID, IT CONFIRMS NEED TO REVERT TO ATTEMPT AT A CONSENSUS. TEKOAH SAID HE BELIEVED IT A BAD IDEA TO GET INVOLVED DIRECTLY IN NEGOTIATING LANGUAGE WITH YUGOSLAVIA AND INDIA AND THAT CROWE SHOULD TAKE MORE ACTIVE ROLE. SCALI CALLED TEKOAH BACK LATER TO INFORM HIM THAT ISRAELI DENUNCIATION OF RES 242 WOULD BE A MOST SERIOUS STEP UNDER ANY CIRCUMSTANCES AND THAT US EXPECTS TO BE CONSULTED IF ISRAEL CONTEMPLATING SUCH ACTION. TEKOAH HASTILY REPLIED THAT HE UNDERSTOOD AND THAT THERE WOULD BE FULL AND DETAILED CONSULTATION SHOULD ISRAEL CONSIDER SUCH A STEP. FRENCH PERM REP INFORMED SCALI THAT, WHEN TEKOAH HAD MENTIONED SUCH POSSIBILITY JULY 21, FRENCH HAD COUNSELLED STRONGLY AGAINST SUCH ACTION.

3. CROWE TOLD SCALI HE DID NOT THINK NON-ALIGNED DRAFT SO BAD AND URGED US TO WORK DIRECTLY WITH NON-ALIGNED, AND TO SUGGEST LANGUAGE FOR SHORTER DRAFT. CROWE SAID HE BELIEVED US POSITION ON VETO NOW FULLY DRIVEN HOME AND IF WE WERE TO DEMONSTRATE SOME WILLINGNESS TO COMPROMISE NON-ALIGNED WOULD BE WILLING TO BACK OFF. CROWE SAID HE BELIEVES EGYPT IS DESPERATELY CASTING AROUND FOR ACCEPTABLE LANGUAGE AND THAT WE SHOULD URGE NON-ALIGNED TO COME UP WITH NEW DRAFT ON BASIS OF WHICH WE COULD THEN TALK. SCALI TOLD CROWE WE WOULD TAKE HIS SUGGESTION UNDER ADVISEMENT.

4. SYG TOLD SCALI, WHO EXPLAINED US REACTIONS, THAT HE IS ALSO DISMAYED AT DRAFT RES. SYG SAID HE WOULD BE SPEAKING TO CROWE IMMEDIATELY IN ORDER TO EXPRESS HIS CONCERN AND URGE BRITISH TO TAKE MORE ACTIVE ROLE IN MODERATING DRAFT
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RES.

5. YUGOSLAV DEP PERM REP KOMATINA TOLD SCHAUFLE THAT DRAFTERS WOULD BE PREPARED TO REAFFIRM 242, THAT REFERENCE TO JARRING MEMO CAN BE DISCUSSED AND THAT EVEN PARAGRAPH CONDEMNING ISRAEL IS ADJUSTABLE. REGARDING PALESTINIAN QUESTION HE NOTED THAT DRAFTERS HAD MENTIONED IT IN PRE-AMBULAR PARAGRAPH BUT HAD ONLY TACKED IT ONTO THE END OF OPERATIVE PARAGRAPH 4. KOMATINA NOTED THAT SYG TRIP TO ME IS AT INVITATION FROM GOVERNMENTS AND NOT THE SC. SCHAUFLE POINTED OUT THAT DOES NOT PREVENT THE SC FROM GIVING ITS BLESSING TO TRIP. HOWEVER, SCHAUFLE EMPHASIZED THAT QUESTION MIGHT BE ACADEMIC SINCE SYG COULD

NOT MAKE THE TRIP WITH THIS DRAFT RES.

6. IN TALK WITH SCHAUFEELE, INDIA PERM REP SEN IMPLIED CONSIDERABLE FLEXIBILITY IN THE LANGUAGE OF THE RES. HOWEVER, HE STRESSED, AS HE HAS IN THE PAST, THAT RESOLUTION OF THE ME CRISIS COULD NOT BE CARRIED OUT UNDER ISRAELI TERMS. SPECIFICALLY HE THOUGHT THAT REFERENCE TO JARRING MEMO COULD BE ADJUSTED. HE WAS LESS FORTHCOMING ON PALESTINIAN QUESTION NOTING THAT FINDING SUITABLE LANGUAGE ON THIS SUBJECT VERY DIFFICULT EVEN AMONG ARABS. SAID HE WOULD BE IN TOUCH DURING WEEKEND.

7. PERUVIAN PERM REP PEREZ SAID THAT NON-ALIGNED HAD MET WITH DRAFTERS AFTERNOON JULY 20. LATTER SAID THEY PREPARED CONSIDER ALL SUGGESTIONS FROM OTHER SC MEMBERS. PEREZ SAID HE WITHOUT INSTRUCTIONS BUT HE HAD ANTICIPATED THAT DRAFT WOULD BE UNACCEPTABLE TO US, PEREZ SAID, IN ANY CASE, DRAFT RES DESCRIBED ONLY AS WORKING PAPER BY ITS DRAFTERS.

8. CHINESE COUNSELLOR CHOU NAN TELEPHONED MISOFF EARLY MORNING JULY 21 TO ASK OUR REACTION, WHICH WE PROVIDED. CHOU WAS UNWILLING TO CHARACTERIZE CHINESE ATTITUDE EXCEPT TO SAY THAT THERE IS NO CHANGE FROM EARLIER POSITIONS. WE ASKED HIM WHETHER NON-ALIGNED REFERENCE TO RES 242 MET CHINESE NEEDS. HE REPEATED THAT DRAFT HAD BEEN REPORTED TO PEKING AND HE COULD NOT TELL US ANYTHING, EXCEPTING THAT FIRM CHINESE POSITION SHOULD BE CLEAR FROM THE RECORD. AFTER WE PRESSED FURTHER, HE SAID HE PERSONALLY "DOUBTS" CONFIDENTIAL

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THAT 242 LANGUAGE WOULD BE ACCEPTABLE.

9. MCINTYRE OF AUSTRALIA TOLD SCALI THAT GOA HAS DIFFICULTIES WITH OPERATIVE PARAGRAPHS 2 AND 3.

10. FRENCH MISOFF, WHO SEES DRAFT AS "MODERATE BASIS" FOR DISCUSSION SAID THAT PARIS HAD PROVIDED NO FORMAL REACTION.

11. IN ALL FOREGOING EXCHANGES WE ENSURED THAT OUR POSITION CLEARLY UNDERSTOOD. WE BELIEVE PRINCIPAL PLAYERS HERE ARE NOT FULLY AWARE OF US ATTITUDE.

12. ALTHOUGH PROFESSED NON-ALIGNED FLEXIBILITY IS ENCOURAGING WE ARE NOT CONVINCED YET THAT THEY AND EGYPT- IANS ARE PREPARED TO MOVE FAR ENOUGH TO SATISFY OUR REQUIRE- MENTS.

13. WE WOULD HOPE THAT UK WILL BECOME MORE ACTIVE IN FIND- ING RESULT ACCEPTABLE TO US, A HOPE WHICH SEEMS, FROM WHAT THEY HAVE INDICATED TO US, TO BE SHARED BY YUGOS AND INDIANS, AS WELL AS SYG.

14. WE FEEL AS OF AFTERNOON JULY 21, AGAINST BACKGROUND
OF OUR CONVERSATIONS WITH KEY SC MEMBERS DURING DAY, THAT
WE SHOULD AWAIT FURTHER CONSULTATIONS THIS WEEKEND AMONG
NON-ALIGNED AND UK. AT THIS POINT, WE DO NOT EXPECT UNTIL
JULY 23 CLEAR INDICATION OF HOW FAR OTHERS ARE PREPARED TO
BACK OFF.

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